
NARROMINE SHIRE COUNCIL
ORDINARY MEETING BUSINESS PAPER – 11 DECEMBER 2019
REPORTS TO COUNCIL – COMMUNITY AND ECONOMIC DEVELOPMENT

1. TRANSFER PORTION WALLABY ROAD, NARROMINE

Author	Director Community and Economic Development
Responsible Officer	Director Community and Economic Development
Link to Strategic Plans	CSP – 3.5 Our community is well connected through our cycleways, footpaths and public transport systems

Executive Summary

This report is presented to Council to consider the transfer of the subject portion of crown road (part Wallaby Road, Narromine) under Section 151 of the Roads act 1993 to Council.

Report

Crown Lands has advised Council that their records indicate that 2 portions of Wallaby Road are registered as Crown Land. The majority of the extent of Wallaby Road, from Bootles Road to Webb Siding Road, is Council road, with a shared Crown/Council road indicated between the northern boundary of Lot 62 DP 755119 until the northern boundary of Lot 60 DP 755119 (highlighted in yellow on **Attachment No. 1**).

The historical parish map of Narromine indicates an application for dedication of a public road in 1949 for the road between Bootles Road and the northern boundary of Portion 23 (now Lot 102 DP 792484). It is assumed that an enclosure permit was in place at the time that the section subject to an enclosure permit remained as a shared Council/Crown road. Crown Lands has advised that there are no current enclosure permits along this section of Wallaby Road.

Wallaby road is a formed road which provides access to urban/rural areas and general service of public traffic. Council has maintained and repaired the full extent of Wallaby Road as part of its road network for many years. It is classified as a Class 4 road within our Roads Hierarchy. In addition, in 2017, Council resolved to rename the full extent of Wallaby Road (from South of Webb Siding Road, and terminating at its intersection with Bootles Road) for addressing purposes which was subsequently gazetted (**see Attachment No. 2**).

Crown Lands has advised that Council can request the transfer of the shared road and Crown Road section north of Dappo Road to Council via gazette.

Issues

It is evident that the full extent of Wallaby Road has not been dedicated as a public road. Council has undertaken significant management of the road for a number of years and therefore transfer from Crown Lands to Council as the appropriate roads authority should be considered.

1. TRANSFER PORTION WALLABY ROAD, NARROMINE (Cont'd)

Financial Implications

As Council already maintains and manages the full extent of Wallaby Road, there should be no substantial additional costs to Council relating to the transfer itself. However, any traffic-increasing development consents and maintenance requirements will need to be managed by Council in accordance with development consent conditions and relevant policies/contributions plans.

Legal and Regulatory Compliance

Section 151 of the Roads Act 1993, states that the Minister may, by order published in the Gazette, transfer a specified Crown road to another roads authority. On the publication of the order, the road ceases to be a Crown Road. If the road has been provided in a subdivision of Crown land, the official plans of survey showing the road adjacent to the land subdivided or measured are evidence of the width, extent and position of the road.

Section 152 of the Road Act 1993, states that the transfer of the ownership of a public road does not confer any right to compensation on the person from whom the land is transferred. This does not apply to land that is acquired by agreement or by compulsory acquisition.

Section 377(1)(h) of the Local Government Act 1993 states that Council cannot delegate the compulsory acquisition, purchase, sale, exchange or surrender of any land.

Risk Management Issues

Transfer of the road allows for administrative arrangements to formally rest with the appropriate roads authority for management of these portions of road as part of Council's road network.

Transfer of the road to Council will preserve the road for current and future access needs.

Council will however be responsible for managing incremental traffic-increasing developments and associated maintenance costs.

Internal/External Consultation

Council's Infrastructure and Engineering Services Department
Crown Lands

Attachments

- Map of roadway (Attachment No 1)
- Gazette of road naming (Attachment No 2)

1. TRANSFER PORTION WALLABY ROAD, NARROMINE (Cont'd)

RECOMMENDATION

That as Narromine Shire Council has for many years undertaken significant management on the full extent of Wallaby Road, Narromine, Council formally agrees to the transfer of the subject Crown Road and Crown/Crown Road portions to Council, in accordance with section 151 of the Roads Act 1993.

2. DROUGHT COMMUNITIES PROGRAMME

Author:	Director Community and Economic Development
Responsible Officer:	Director Community and Economic Development
Link to Strategic Plan:	This report relates to Item 4.3.03.01: Maximise opportunities for utilising grants to supplement and support identified Council priorities and projects. There are also additional links to community and economic growth throughout the strategic plan and Economic Development Strategy.

Executive Summary

This report provides information to Council on the Drought Communities Programme – Extension and the funding that is to be provided to eligible Councils.

Report

The guidelines for the Drought Communities Programme have now been finalised and are available to eligible Councils. The application's portal has now also opened and priorities for application are now being considered. The following overview is provided for the information of Councillors.

Overview

The extension of the Drought Communities Programme (the program) will provide total funding of \$250 million over three years from 2018-19 to Eligible Councils to deliver immediate economic stimulus and other benefits to targeted drought-affected regions of Australia. The program will support local community infrastructure and other drought relief projects for communities who have been impacted by drought.

2. DROUGHT COMMUNITIES PROGRAMME Cont'd.

Funding will target infrastructure and other projects that:

- provide employment for people whose work opportunities have been impacted by drought
- stimulate local community spending
- use local resources, businesses and suppliers
- provide a long-lasting benefit to communities and the agricultural industries on which they depend.

Eligibility criteria

To be eligible you must

- have an Australian Business Number (ABN)
- be an Eligible Council, listed on business.gov.au and GrantConnect
- be invited to apply by the Minister

Drought Communities Programme – Extension can only accept applications:

- submitted by the Chief Executive Officer of an Eligible Council or other council officer authorised to sign a grant agreement.

To be eligible your project must:

- be located in an Eligible Council area
- meet project requirements
- include eligible activities and eligible expenditure
- have at least \$25,000 per application in eligible expenditure
- be undertaken in the project period and completed by 31 December 2020.

Projects recommended for funding

Projects recommended for funding can be seen below. Each of the projects has the potential for local employment and supplies and are in keeping with the priorities of the Drought Communities Program.

Projects are to be undertaken across the whole Shire region. (Note that in order to ensure the best value for money the amounts attributed to each line item are not shown in the report. The detailed document is provided to Councillors under separate cover).

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2. DROUGHT COMMUNITIES PROGRAMME Cont'd.

Drought Communities Programme - Extension

Facilities grants- small grants program. Grants of \$10K to \$20K for refurbishment of infrastructure for community benefit.

Social events. Include small events, larger festival, social events to bring the community together.

Riverbus- reserves pick up

Sub total **\$320,000**

Narromine

Dog Park development

Aerodrome auditorium project

Refurbish Narromine Showground toilet block

Noel Powell and Payten oval lighting

Cemetery bins

Aquatic wheelchair

Sub total **\$312,000**

Trangie

Trangie Footpaths and ramps

Trangie playground- sporting precinct includes paths, playground and lighting for tennis

Trangie showground- additional irrigation works

Sub total **\$343,000**

Tomingley

Road signage

Sub total **\$25,000**

Total **\$1,000,000**

Financial Implications

There are no financial implications at this time.

Legal and Regulatory Compliance

Drought and Communities Programme eligibility criteria
Tendering and procurement guidelines

Risk Management Issues

Not applicable at this time

Internal/ external Consultation

Priorities for consideration have been undertaken in line with the eligibility criteria. Additional consultation in regards to further priorities for community projects will be undertaken.

2. DROUGHT COMMUNITIES PROGRAMME Cont'd.

RECOMMENDATION

1. That the information in regards to the Drought Communities Programme be noted;
 2. That an application be made to the Drought Communities Programme for the projects that are listed in this report.
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3. COUNCIL CONTRIBUTIONS TO MACQUARIE REGIONAL LIBRARY

Author	Director Community and Economic Development
Responsible Officer	Director Community and Economic Development
Link to Strategic Plans	CSP – 1.2.1 Macquarie Regional Libraries (MRL), swimming pools and community centres act as a resource to meet local needs and enliven activity, supporting all age groups DP – 1.2.1.2 Continue to provide a Library Service in Narromine and Trangie which meets the needs of all age groups by providing resources and inclusion policies.

Executive Summary

This report provides Council with an update in regards to the status of the Macquarie Regional Library Agreement and the contributions of its Delegate Members.

Report

Background

In April 2019 Dubbo Regional Council undertook a review of the operations of the Macquarie Regional Library to determine if the library's service levels were commensurate with member Council per capita contributions.

As the Administering Council (Dubbo Regional Council) agrees to undertake the functions of providing, controlling and managing libraries, library services or information services within the areas of delegating Councils (Narromine Shire Council and Warrumbungle Shire Council).

The most recent agreement of the Macquarie Regional Library Service Agreement commenced on the 1st of July 2018.

Issues

Once the review was undertaken in regards to the contributions of member Councils to the Macquarie Regional Library (MRL) an inequity in contributions paid by each of the participating councils was confirmed.

3. COUNCIL CONTRIBUTIONS TO MACQUARIE REGIONAL LIBRARY (Cont'd)

Following an assessment of the time spent in the regional office and how this relates to each Council, it was found that Dubbo Regional Council accounts for 65% of staff time of the regional office which equates to a cost of \$810,707.

With regard to council contributions, Dubbo Regional Council contributes 75.73%, or \$944,598 towards the operation of the MRL service. This would indicate that Dubbo Regional Council over contributes around \$133,891 per annum and is effectively subsidising the other members of the partnership.

Further analysis of the data highlighted that the contribution from Narromine Shire Council was \$24,896 under what it should have been to meet its fair share obligations. The analysis also showed that the contribution from Warrumbungle Shire Council was also significantly under what it should have been for the shared cost contribution towards the Regional Library Office.

Given the significant shortfall in the Regional Office contribution, Dubbo Regional Council and the Macquarie Regional Library proactively engaged with staff from both Warrumbungle and Narromine Shire Councils to determine the level of interest in continuing the Regional Library model and how the budget could be balanced.

While the shortfall for Narromine Shire Council is significant it was felt by staff that savings could be made in the operations of both the Trangie and Narromine libraries and also the Regional Office to reduce the burden on Dubbo Regional Council. A further option to join another library group was also canvassed but on analysis the benefits of remaining a member of Macquarie Regional Library outweighs the costs.

The Macquarie Regional Library administered by Dubbo Regional Council provides an excellent library service that engages each of its communities, is run efficiently and offers services that would not otherwise be available to local communities.

In developing the options in regards to the potential savings it was also made clear to Macquarie Regional Library staff that Narromine Shire Councillors had agreed to some cost increases in previous years but these were to be capped with the view that savings in running costs should be made in the medium term.

Options

The following options were considered:

- (a) Trangie branch reduce weekly opening by 4 hours per week.
- (b) Recruit a library technician for the Narromine branch.
- (c) Further review the Trangie branch hours in the future.
- (d) Dissolve the Macquarie Regional Library Committee in accordance with the Library Act 1939 No. 40.
- (e) Member Councils rescind support for Councillors attendance at library conferences and CPLA zone meetings.

3. COUNCIL CONTRIBUTIONS TO MACQUARIE REGIONAL LIBRARY (Cont'd)

In regards to the reduction in the Trangie branch opening times the option was to close 30 minutes earlier each day. (Mon, Weds, Thurs, Fri) and to close on Saturday.

It was further outlined that closing the Trangie library earlier each day was outside of the peak demand times and so it was expected that this change would have a minimal impact on residents.

In regards to dissolving the committee the view of the Macquarie Regional Library and Dubbo Regional Council was that the major administrative duties and governance are undertaken by staff of the Regional Office. It was further felt that the liaison between member Councils could be undertaken by Council staff.

Overall the savings outlined are in the order of \$20,000 for Narromine Shire Council and bring back to balance the previous shortfall.

These steps were subsequently agreed to by the General Manager and subject to Council's endorsement will be undertaken and continued as outlined above in (a) to (e).

The Future

Dubbo Regional Council have determined not to have a Councillor representative on the Macquarie Regional Library Committee at this time.

Warrumbungle Shire Council are yet to confirm the position of their Council in regards to the future of the Macquarie Regional Library

There is a general feeling that all member Councils to the Library agreement will confirm their willingness to continue to be a part of the Regional Library. If this is the case a new Library Agreement will be required.

Financial Implications

If each of the member Councils to the agreement confirm their current position which is to continue with the Macquarie Regional Library then minimal financial implications are expected.

Should Narromine Shire Council need to become a member of a new Library cooperative then there are expected to be significant costs to Council both in regards to funding and staff resourcing.

Legal and Regulatory Compliance

Library Act 1939
Local Government Act

3. COUNCIL CONTRIBUTIONS TO MACQUARIE REGIONAL LIBRARY

Risk Management Issues

- Continued operation of a valuable Council service.
- Significant financial and servicing implications if Macquarie Regional Library is dissolved.
- Potential for Human Resource issues should the status quo change.

Internal/External Consultation

Member Councils of the Macquarie Regional Library

RECOMMENDATION

1. That Council endorses the approach taken by the General Manager in reducing its shared costs to the Macquarie Regional Library.
2. That Council confirms its membership and support for the Macquarie Regional Library provided that the costs remain at endorsed budget levels.
3. That Council agree to dissolve the Macquarie Regional Library Committee in accordance with the Library Act 1939 No.40.
4. That Council enter into discussions with Dubbo Regional Council and Warrumbungle Shire Council with a view to develop a new Regional Library Agreement.

Phil Johnston
Director Community and Economic Development



COUNCIL NOTICES

NAMBUCCA SHIRE COUNCIL

ROADS ACT 1993

LAND ACQUISITION (JUST TERMS COMPENSATION) ACT 1991

NOTICE OF COMPULSORY ACQUISITION OF LAND

NAMBUCCA SHIRE COUNCIL declares with the approval of His Excellency the Governor that the land and easement described in the schedule below, excluding any mines or deposits of minerals in the land, is acquired by compulsory process in accordance with the provisions of the *Land Acquisition (Just Terms Compensation) Act 1991* for public road.

Dated at Macksville, this 22nd day of December 2017

MICHAEL COULTER, General Manager, Nambucca Shire Council, PO Box 177 Macksville NSW 2447.

SCHEDULE

Lot 1 DP 1187844

Executive Council Approval Date: 16 August 2017

Minute No. 32

[9470]

NARROMINE SHIRE COUNCIL

ROADS ACT 1993

Naming of Roads

Notice is hereby given that Narromine Shire Council, pursuant to section 162 of the *Roads Act 1993*, has officially named the road(s) as shown hereunder:

Name	Locality
WENTWORTH BYPASS	Narromine
Description	
Branches off Algalah Street between Meryula and Terangion Streets. Ends at Manildra Street between Burraway and Terangion Street.	
Name	Locality
WALLABY ROAD	Narromine
Description	
Extends South off Webb Siding Road. Terminating at its intersection with Bootles Road.	
Name	Locality
IRONBARK ROAD	Narromine
Description	
South of Webb Siding Road. Terminating at Dappo Road. Please see attached map with the proposed name being labelled as 'A'.	
Name	Locality
COWAL PARK ROAD	Narromine
Description	
Runs south off Webb Siding Road. Terminating at Dappo Road. Please see attached map where the proposed name is labelled 'B'.	
Name	Locality
BAYSTONE WAY	Narromine

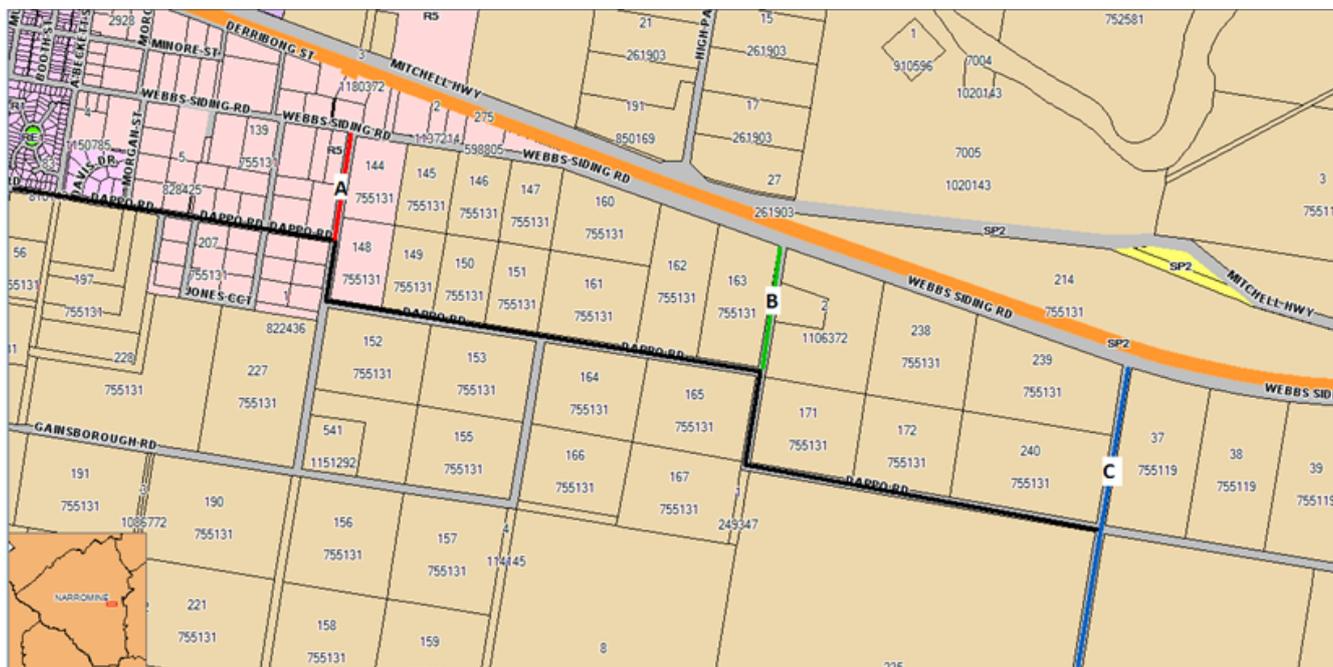
Description

Branches off Wentworth Bypass and ends at Manildra Street between Burraway and Terangion Streets.

SAMUEL BASHA, Trainee Town Planner, Narromine Shire Council, 124 Dandaloo Street, NARROMINE NSW 2821

GNB Ref: 0248

[9471]



THE HILLS SHIRE COUNCIL

ROADS ACT 1993

Naming of Roads

Notice is hereby given that The Hills Shire Council, pursuant to section 162 of the *Roads Act 1993*, has officially named the road(s) as shown hereunder:

Name	Locality
BLUE LAKES PLACE	Kellyville
Description	
Extending in a northerly direction from Ross Place ending in a cul-de-sac	

MICHAEL EDGAR, General Manager, The Hills Shire Council, 3 Columbia Court, BAULKHAM HILLS NSW 2153

GNB Ref: 0247

[9472]